



SONOMA COUNTY SHERIFF'S OFFICE

MARK ESSICK
Sheriff-Coroner

JAMES NAUGLE
Assistant Sheriff
Law Enforcement Division

EDDIE ENGRAM
Assistant Sheriff
Detention Division

HEIDI KEITH
Chief of Financial and
Administrative Services

Date: June 1, 2022

To: Sheriff Mark Essick, via Chain of Command

Mark 6-13-22

From: Lieutenant Jason Squires

Subject: Prison Rape Elimination Act Annual Report 2021

The Prison Rape Elimination Act (PREA) requires all law enforcement agencies with detention facilities of any kind to create an annual report of all sexual assaults and sexual harassment committed within its facilities. This report must be completed, submitted to the agency head, and made public via the agency's internet website.

Each agency shall review data collected in order to assess and improve the effectiveness of its sexual abuse prevention, detection, response policies, practices, and training. This will include identifying problem areas and taking corrective action on an ongoing basis. The report must include a comparison of the current year's data and any corrective actions taken from prior years.

A toll free "hot line" has been provided enabling inmates at both facilities to confidentially report sexual assault or harassment, as well as seek outside advocacy and counseling. The outside agency available to Sonoma County inmates, Verity Sonoma County Rape Crisis Center. Procedures are in place to effectively forward inmate reports and ensure a quick response from Verity.

In 2016 and 2019, the Sheriff's Office PREA policy and applicable procedures were audited by an independent auditor and found in compliance with the standards. In addition, booking intake forms were revised and the inmate handbook was completed to better support PREA. Educational materials are provided to inmates during the booking process to include notification of our zero-tolerance policy and information on how to report any incidents or suspicions of sexual abuse or sexual harassment. Our mental health and medical contractor also updated their processes to comply with PREA standards. Information is accessible to all inmates in a variety of different formats to ensure all inmates understand what resources are available to them. For example, posters are located throughout the facilities and brochures are included in the inmate orientation handbook.

Additionally, in 2019, the Sheriff's Office enhanced monitoring technology was installed in areas of the Main Adult Detention Facility including the Booking area, the Infirmary and clinic area, R-

Module, Mental Health Module, and Male Special Module which will enhance our ability to respond to PREA allegations and reported incidents. We also equipped sworn correctional staff with body worn cameras.

PREA training for Detention Division wide. This training includes instructing staff on proper documentation to enable effective reviews of incidents. The Sheriff's Office will provide each Detention employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures. In addition, in the years in which an employee does not receive refresher training, our agency shall provide the employee refresher information on current sexual abuse and sexual harassment policies. The Sonoma County Sheriff's Office maintains a zero tolerance policy and is dedicated to evaluating and improving as needed our agency's policies, practices and training about sexual abuse prevention, detection and response.

Annual Statistics

Sexual Harassment, Non-Consensual Sexual Acts and Abusive Sexual Contact are all defined as PREA related incidents involving inmates. Staff Sexual Harassment and Staff Sexual Misconduct are defined as PREA related incidents involving staff. During the period of January 1, 2021 through December 31, 2021, there were 24 PREA related incidents reported in our detention facilities. Of the 24 reports, 14 reports were inmate vs inmate. Eight reports listed the inmate as the victim and staff as the suspect. Two reports documented the victim was unable to identify the suspect as staff or inmate. A review of all reports determined all cases were investigated properly and in accordance with Sonoma County Sheriff's Office policy and PREA. A breakdown of those incidents is listed below:

See next page

| Date | Incident Type | Victim | Suspect | Disposition |
|-------------|----------------------|---------------|----------------|--------------------|
| 1/8/2021 | Sexual Misconduct | Inmate | Staff | Unfounded |
| 1/18/2021 | Non-Consensual | Inmate | Inmate | Unfounded |
| 2/19/2021 | Sexual Harassment | Inmate | Inmate | Unfounded |
| 3/4/2021 | Sexual Harassment | Inmate | Inmate | Unfounded |
| 3/20/2021 | Sexual Misconduct | Inmate | Staff | Unfounded |
| 6/2/2021 | Sexual Harassment | Inmate | Inmate | Unfounded |
| 6/3/2021 | Sexual Misconduct | Inmate | Staff | Unfounded |
| 6/15/2021 | Sexual Misconduct | Inmate | Inmate | Unfounded |
| 6/19/2021 | Sexual Harassment | Inmate | Staff | Unfounded |
| 6/23/2021 | Sexual Harassment | Inmate | Inmate | Unfounded |
| 7/6/2021 | Sexual Harassment | Inmate | Inmate | Unsubstantiated |
| 7/8/2021 | Sexual Harassment | Inmate | Inmate | Unfounded |
| 7/27/2021 | Non-Consensual | Inmate | Unknown | Unfounded |
| 8/11/2021 | Sexual Harassment | Inmate | Inmate | Unsubstantiated |
| 8/14/2021 | Abusive Contact | Inmate | Inmate | Unsubstantiated |
| 8/25/2021 | Sexual Harassment | Inmate | Inmate | Substantiated |
| 9/5/2021 | Sexual Harassment | Inmate | Staff | Unfounded |
| 10/4/2021 | Sexual Harassment | Inmate | Staff | Unfounded |
| 10/14/2021 | Sexual Harassment | Inmate | Inmate | Unfounded |
| 10/15/2021 | Sexual Harassment | Inmate | Inmate | Unsubstantiated |
| 10/24/2021 | Consensual | Inmate | Inmate | Unsubstantiated |
| 10/28/2021 | Sexual Harassment | Inmate | Staff | Unfounded |
| 12/2/2021 | Sexual Harassment | Inmate | Staff | Unfounded |
| 12/20/2021 | Sexual Misconduct | Inmate | Unknown | Unsubstantiated |

The Department of Justice defines the dispositions of the above cases as the following:

- Unfounded – The investigation determined that the event did NOT occur
- Unsubstantiated – The investigation concluded that evidence was insufficient to determine whether or not the event occurred
- Substantiated – The event was investigated and determined to have occurred, based on a preponderance of the evidence

Of the 24 reported incidents in 2021, one of the incidents was substantiated. A comparison of substantiated incidents over the last three years is listed below:

Comparison Chart of Substantiated Incidents:

| 2021 | Nonconsensual Sexual Acts | Abusive Sexual Contact | Sexual Harassment | Staff Sexual Misconduct | Staff Sexual Harassment |
|-------------|----------------------------------|-------------------------------|--------------------------|--------------------------------|--------------------------------|
| Dorm | 0 | 0 | 0 | 0 | 0 |
| Cell | 0 | 0 | 0 | 0 | 0 |
| Common Area | 0 | 0 | 1 | 0 | 0 |
| Booking | 0 | 0 | 0 | 0 | 0 |
| Kitchen | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 |

| 2020 | Nonconsensual Sexual Acts | Abusive Sexual Contact | Sexual Harassment | Staff Sexual Misconduct | Staff Sexual Harassment |
|-------------|----------------------------------|-------------------------------|--------------------------|--------------------------------|--------------------------------|
| Dorm | 0 | 0 | 0 | 0 | 0 |
| Cell | 0 | 0 | 0 | 0 | 0 |
| Common Area | 1 | 0 | 0 | 0 | 0 |
| Booking | 0 | 0 | 0 | 0 | 0 |
| Kitchen | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 |

| 2019 | Nonconsensual Sexual Acts | Abusive Sexual Contact | Sexual Harassment | Staff Sexual Misconduct | Staff Sexual Harassment |
|-------------|----------------------------------|-------------------------------|--------------------------|--------------------------------|--------------------------------|
| Dorm | 0 | 0 | 0 | 0 | 0 |
| Cell | 0 | 1 | 1 | 0 | 0 |
| Common Area | 0 | 0 | 1 | 0 | 0 |
| Booking | 0 | 0 | 0 | 0 | 0 |
| Kitchen | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 |

| 2018 | Nonconsensual Sexual Acts | Abusive Sexual Contact | Sexual Harassment | Staff Sexual Misconduct | Staff Sexual Harassment |
|-------------|----------------------------------|-------------------------------|--------------------------|--------------------------------|--------------------------------|
| Dorm | 0 | 0 | 0 | 0 | 0 |
| Cell | 0 | 1 | 0 | 0 | 0 |
| Common Area | 0 | 0 | 4 | 1 | 0 |
| Booking | 1 | 0 | 0 | 0 | 0 |
| Kitchen | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 1 | 0 | 0 | 0 |

In reviewing all of the above reports, inmates are generally victimized by other inmates and these incidents have primarily taken place inside the inmate housing areas. The Sonoma County Sheriff's Office conducts, at a minimum, two rounds per hour on all housing units. Rounds are documented on paper or recorded into the Rounds Automated System. Sheriff's Office staff are committed to providing a secure, safe, and humane environment for inmates and staff. In accordance with PREA and its standards, we mandate zero tolerance and commit to maintaining a program of education, prevention, detection, investigation, criminal and administrative sanctions against perpetrators, data collection, treatment, and support for any inmate who is a victim of sexual abuse.

The Sheriff's Office two adult detention facilities do not house juveniles. Should a juvenile be transported to court via our Main Adult Detention court tunnels, designated areas of the facility are placed on lockdown during the juvenile's escort ensuring the juvenile has no contact with any adult inmate. The juvenile is not out of sight of transporting deputies at any time throughout the escort.

We continue to evaluate best practices in supervising/monitoring the inmate population in an effort to further reduce incidents of sexual victimization within our facilities.



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HEIDI KEITH
Chief of Financial and
Administrative Services

Date: October 4, 2022

To: Assistant Sheriff Eddie Engram, via Chain of Command

From: Lieutenant Jason Squires

Subject: North County Detention Facility Prison Rape Elimination Act Annual Report 2021

The Prison Rape Elimination Act (PREA) requires all law enforcement agencies with detention facilities of any kind to create an annual report of all sexual assaults and sexual harassment committed within its facilities. This report must be completed, approved by the agency head, and made public via the agency's internet website.

Each agency shall review data collected in order to assess and improve the effectiveness of its sexual abuse prevention, detection, response policies, practices, and training. This will include identifying problem areas, taking corrective action on an ongoing basis and preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole. The report must include a comparison of the current year's data, any corrective actions taken from prior years and shall provide an assessment of the agency's progress in assessing sexual abuse.

A toll free "hot line" has been provided enabling inmates at both facilities to confidentially report sexual assault or harassment, as well as seek outside advocacy and counseling. The outside agency available to Sonoma County inmates is Verity Sonoma County Rape Crisis Center. Procedures are in place to effectively forward inmate reports and ensure a quick response from Verity.

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PREA training is completed for all Detention Division employees. This training includes instructing staff on proper documentation to enable effective reviews of incidents. The Sheriff's Office will provide each Detention employee with training every two years to ensure that all employees know

the agency's current sexual abuse and sexual harassment policies and procedures. In addition, in the years in which an employee does not receive refresher training, our agency shall provide the employee refresher information on current sexual abuse and sexual harassment policies. The Sonoma County Sheriff's Office maintains a zero-tolerance policy and is dedicated to evaluating and improving as needed the agency's policies, practices and training about sexual abuse prevention, detection and response.

Annual Statistics

Sexual Harassment, Non-Consensual Sexual Acts and Abusive Sexual Contact are all defined as PREA related incidents involving inmates. Staff Sexual Harassment and Staff Sexual Misconduct are defined as PREA related incidents involving staff. On November 19, 2020, all inmates and staff from the North County Detention Facility were transferred to the Main Adult Detention Facility due to the COVID-19 pandemic. This allowed the Detention Division to be able to social distance inmates, instead of housing them in dormitory housing units. The North County Detention Facility remains accessible for civilians who are required to enroll in the Electronic Monitoring Program. The Sonoma County Sheriff's Office continues to review the inmate population and develop housing plans in the event that the inmate population increases and requires North County Detention Facility to house inmates.

Due to the North County Facility not housing inmates since November 19, 2020, there are no PREA incidents that occurred in the facility in 2021. In 2020, the North County Detention Facility had one unsubstantiated PREA claim.

| | | | | | |
|-----------|------|--------|--------|-------------------|-----------------|
| 2/17/2020 | NCDF | Inmate | Inmate | Sexual Harassment | Unsubstantiated |
|-----------|------|--------|--------|-------------------|-----------------|

In 2022, the North County Detention Facility currently installed mirrors in the kitchen and Unit 501 to increase visibility and prevent PREA related instances in its facility.

The Sheriff's Office two adult detention facilities do not house juveniles.

We continue to evaluate best practices in supervising/monitoring the inmate population in an effort to further reduce incidents of sexual victimization within our facilities.